



# Intelligence Preparation of the Environment (IPOE)



THE OVERALL CLASSIFICATION OF THIS BRIEFING IS  
**UNCLASSIFIED//FOR OFFICIAL USE ONLY**

**REMOVE ALL CELL PHONES**



# Purpose

This program of instruction will provide staffs and Company Intelligence Support Teams (CoIST) a basic understanding of the IPOE process and its role in developing a Personnel Recovery (PR) plan.

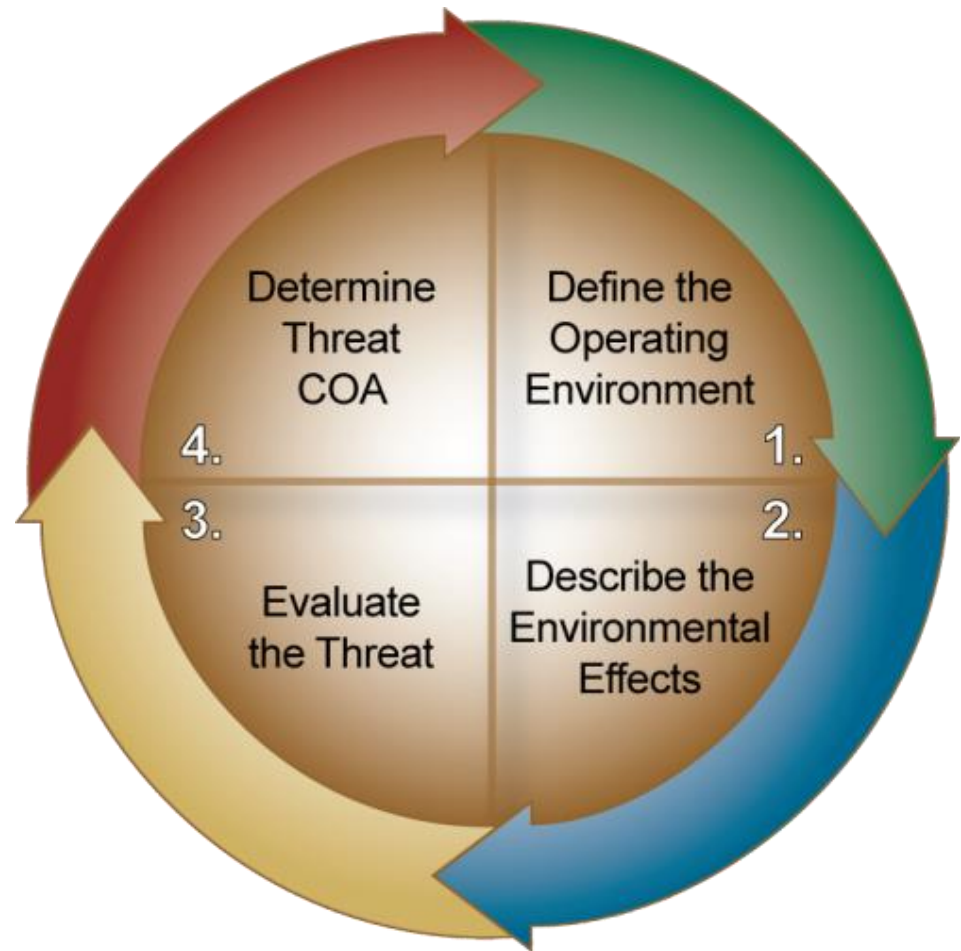
# Agenda

- What is IPOE?
- IPOE process:
  - Define the Operating Environment (OE)
  - Describe the environmental effects
  - Evaluate the threat
  - Determine threat Courses of Action (COA)
- Area, Structures, Capabilities, Organizations, People, and Events (ASCOPE) in IPOE
- What does this all mean?
- References and resources

# What is IPOE?

## A Four-Step Analytical Process Accomplishes the Following:

- Continuous: always being updated
- Reduces uncertainties: terrain, weather, and threat
- Helps visualization of enemy capabilities and possible COAs



# Step 1: Define the Operating Environment

- Identify significant characteristics of the environment, both physical and social:
  - Terrain that may isolate or create choke points
  - Key players, both friendly and enemy
- Identify the limits of the OE:
  - US, host nation, threat groups, etc.
  - Control measures (military or civilian)
  - Boundaries that are not well-defined (i.e., AFG-PAK)
- Who are the stakeholders in a PR incident?
- Evaluate existing databases and identify intelligence gaps (what don't we know?)

**Initiate a collection plan to start filling information gaps**

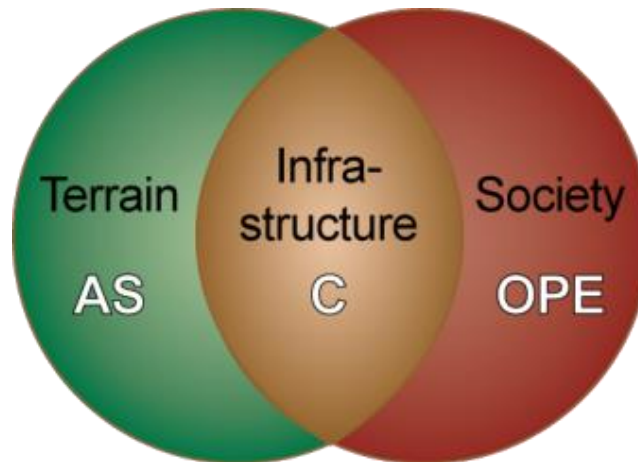
## Step 2: Describe the Environment's Effects

- How does the environment affect both enemy and friendly operations:
  - What are the effects of terrain and weather on an Isolated Person (IP)?
  - What are the risks based on the personalities of local leaders (friendly or enemy)?
  - Are risks higher during certain holidays or due to world events?
  - How can this impact the following:
    - Evasion
    - Resupply
    - Recovery
- How will this influence Isolated Soldier's Guidance (ISG) or the Evasion Plan of Action (EPA)?
  - Will additional parameters need to be added?
  - How often are these documents revisited?

# ASCOPE in IPOE

## Areas/Structures

Political precincts/districts  
Religious boundaries  
Police/military boundaries  
Threat zones  
Criminal areas  
Governmental or official buildings  
Displaced persons camps  
Street/urban patterns



## Orgs/People/Events

Political/military  
Religious sects  
Criminal groups  
NGOs  
Ethnicity  
Cultural nuances  
Media or messaging  
Religious or political holidays

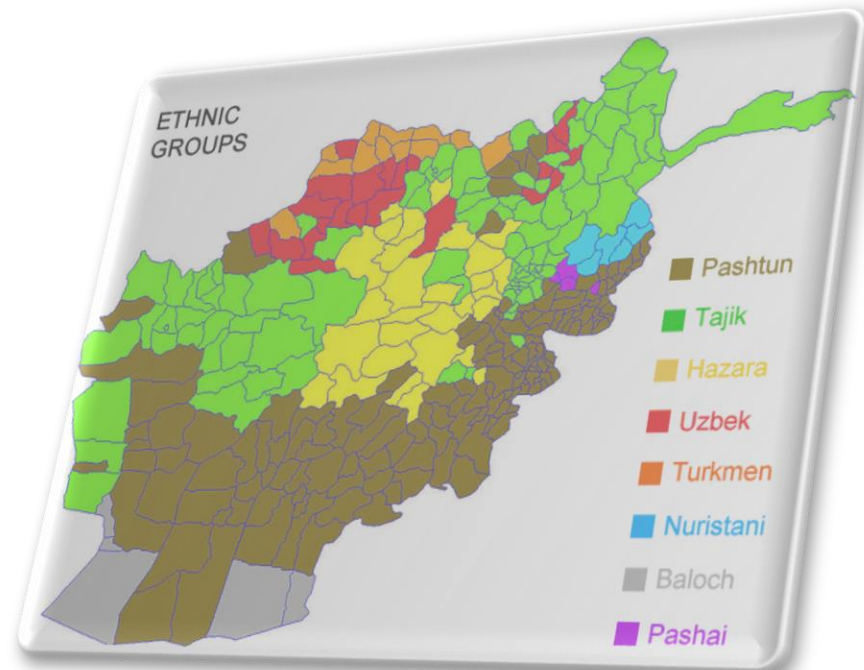
## Capabilities

Electricity, water, fuel, health services, security, transportation

# ASCOPE: Areas

**Address terrain analysis  
from a civilian perspective:**

- Tribal areas
- Territorial boundaries
- Religious boundaries
- Political boundaries
- Roadways/networks
- Urban, rural, mountainous
- Security force boundaries
- Locations of government centers
- Distance from effective government control

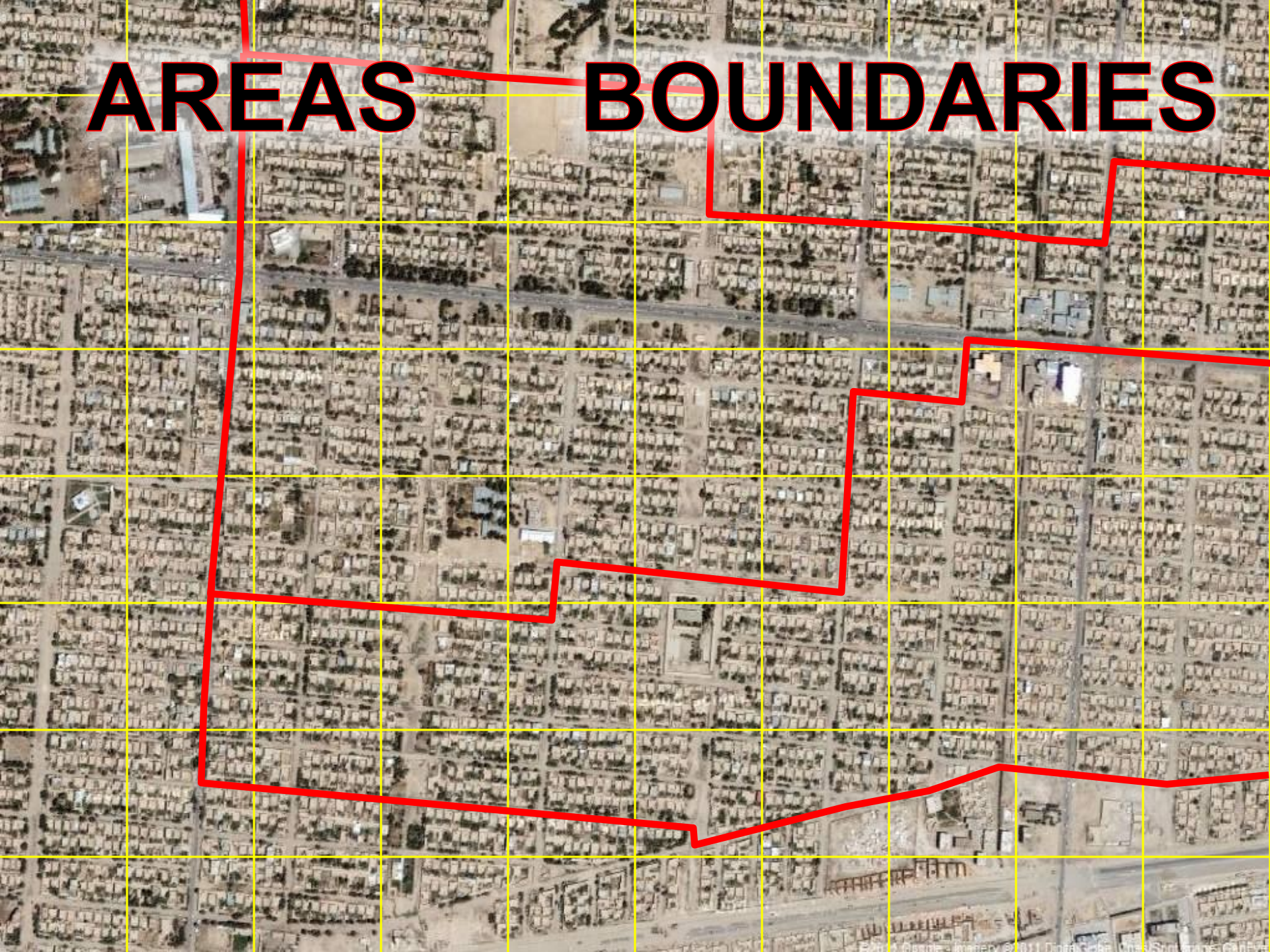


**Unit boundaries – How do they align?**

# AREAS



# AREAS BOUNDARIES





**AREAS**

An aerial photograph of a region, likely in Afghanistan, overlaid with a yellow grid. A large central area is shaded in light blue and outlined with a thick blue border. This blue area is labeled 'PASHTUN' in the center. Surrounding this blue area are regions outlined with thick green borders. The top-left green region is labeled 'AREAS' and 'TAJIK'. The top-right green region is labeled 'TRIBAL' and 'TAJIK'. The bottom-left green region is labeled 'NURISTANI'. The bottom-right green region is labeled 'NURISTANI' and 'TAJIK'. The labels are in a bold, black, sans-serif font.

**TAJIK**

**TRIBAL**

**TAJIK**

**PASHTUN**

**NURISTANI**

**TAJIK**

**NURISTANI**

# AREAS

# RELIGIOUS

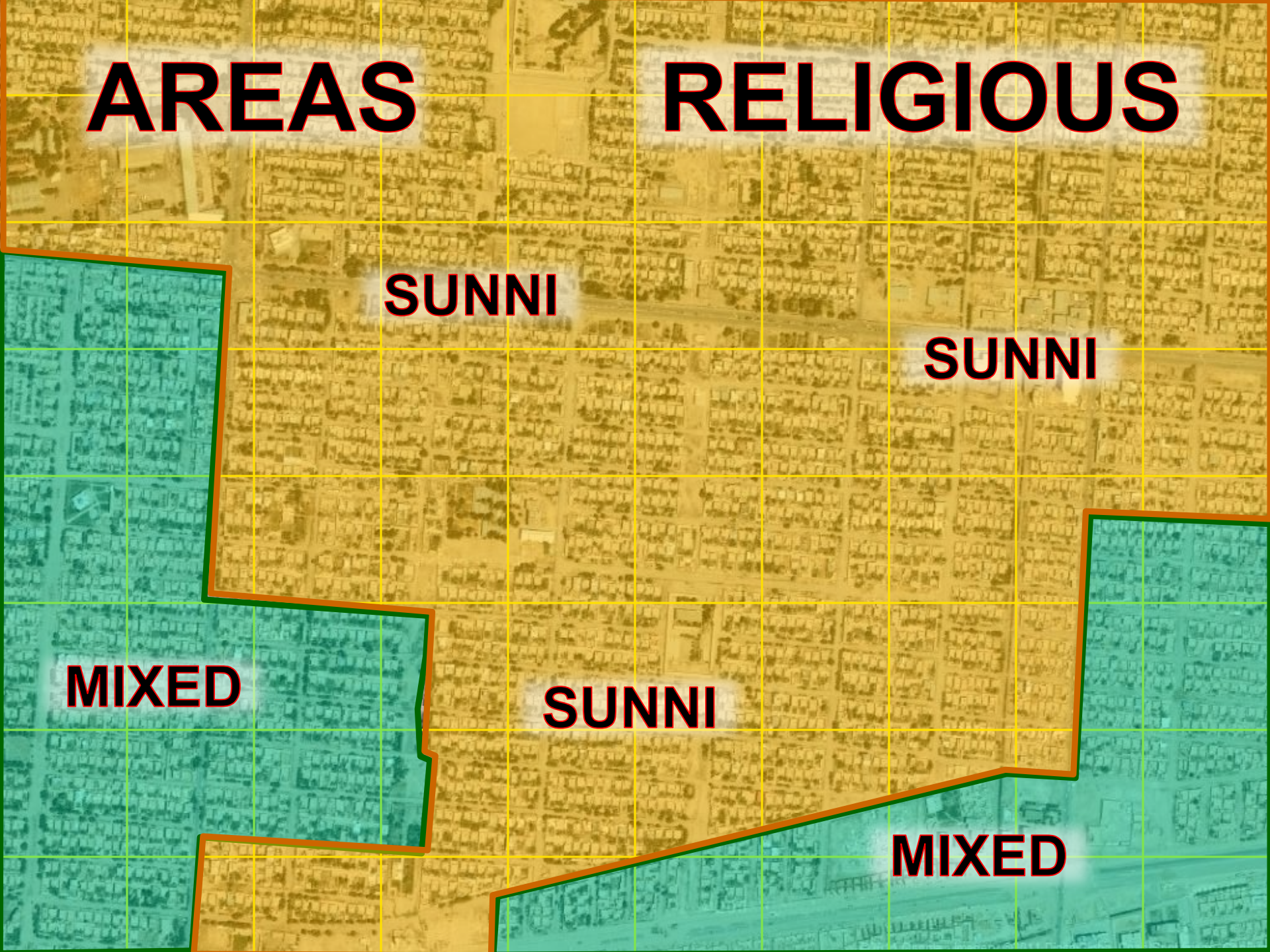
**SUNNI**

**SUNNI**

**MIXED**

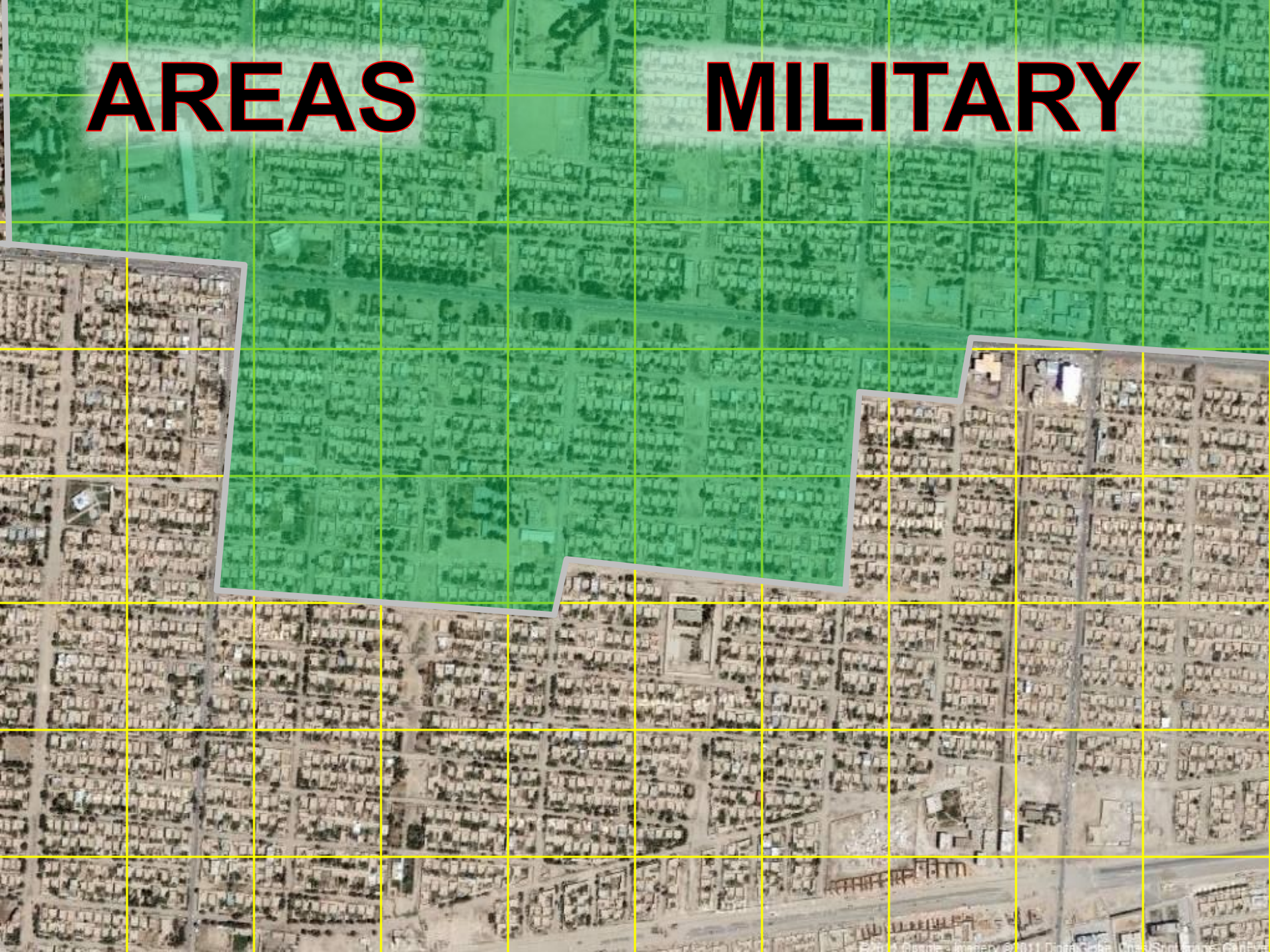
**SUNNI**

**MIXED**



# AREAS

# MILITARY

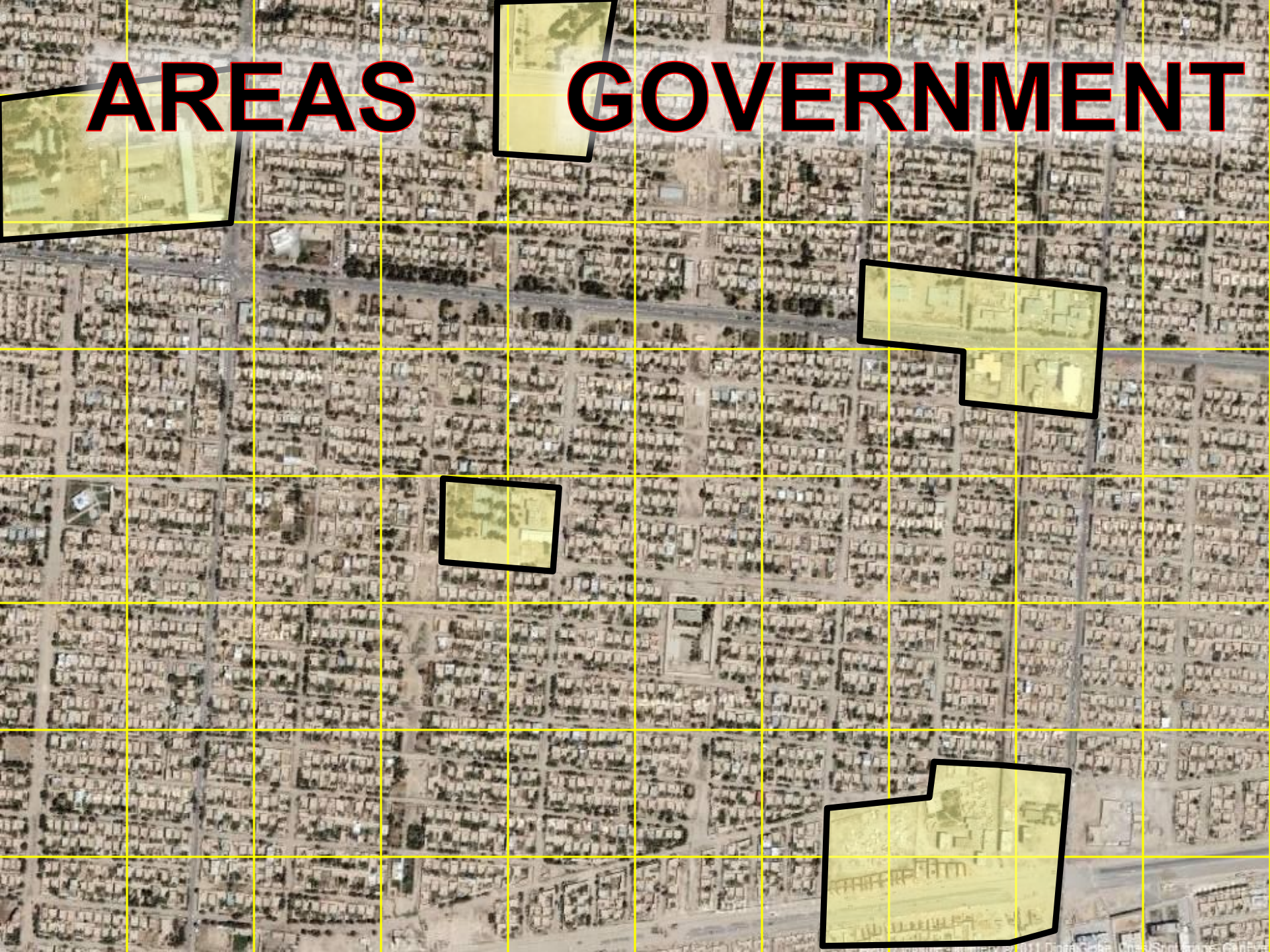


# AREAS

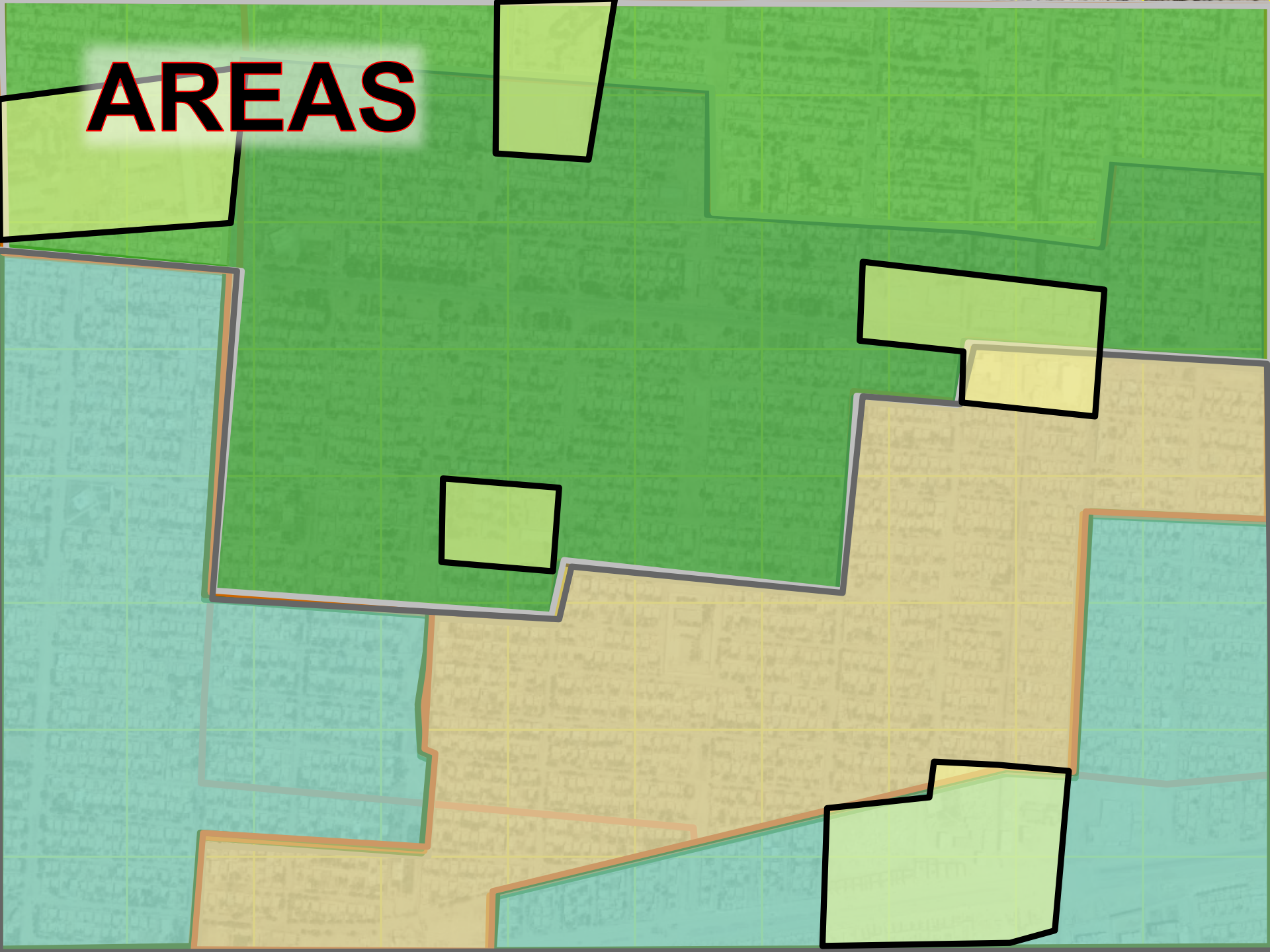
An aerial photograph of a city grid, likely Los Angeles, with a yellow grid overlay. A dark grey, irregular polygon highlights a specific area in the center-left of the image. The word 'AREAS' is written in large, bold, red letters in the top left corner, and 'POLICE' is written in large, bold, dark blue letters in the bottom right corner.

# POLICE

# AREAS GOVERNMENT



# AREAS



# ASCOPE: Structures

How a structure's location, function, and capabilities can support or hinder operations:

- High payoff targets:
  - Government Centers
  - Host Nation Security Forces (HNSF) facilities
  - Bazaars/markets
  - Utilities
- Cultural sites that are protected:
  - Mosques
  - Hospitals
- Facilities with practical applications:
  - Radio stations
  - Jails (hardened structures)



**Not only physical value, but what is the PR impact?**

# ASCOPE: Capabilities

Capabilities can refer to the actual infrastructure as well as the ability of local government to provide key functions and services:

- Are local government leaders effective?
- Is there a non-governmental leader with influence?
- Actual infrastructure:
  - Sewage
  - Water
  - Electricity
  - Academics
  - Trash
  - Medical
  - Security



# ASCOPE: Organizations

Consider all non-military groups or institutions in the Area of Operation (AO) – Cultural, Social, Religious:

- Some groups may be indigenous to the area:
  - Tribes
  - Political involvement of insurgent groups
  - Media (TV, radio, newspapers, periodicals)
- Others may come from outside the AO:
  - Non-Government Organizations (NGO)
  - International Committee of the Red Cross (ICRC)
  - Doctors without Borders
  - Other Government Agencies (OGA)
  - Contractors
  - Intergovernmental orgs?

# ASCOPE: People

For all non-military personnel that USF encounter in the AO:

- How do they communicate?
  - Word of mouth
  - Paper media
  - Mosques
  - Satellite television
  - Cell phones/PTT
  - Internet
  - Jirgas
- What about influential local leaders (elders, religious leaders, etc.)?



These can all aid two-way traffic before and after an isolating event.

# ASCOPE: Events

Events can be routine, cyclical, planned, or spontaneous activities that significantly affect organizations, people, and military operations:

- “Work week”
- National/provincial elections
- Holidays (religious/national):
  - Ramadan
  - Eid’Al Fitr
- Agricultural seasons
- Trade cycles
- World events
- Natural disasters



## Step 3: Evaluate the Threat

- Determine the threat capability:
  - Do they have cells specifically designed for kidnapping/assassination?
  - Have they attempted kidnapping or assassination previously?
  - Do they have a support network and can how can they move a victim?
  - How do they communicate?
- What are the enemy Tactics, Techniques, and Procedures (TTP)?
- Is the enemy soliciting outside resources or training?
- What are they saying? What guidance is being published regarding kidnapping?
- Who do they want? What is their motivation?
  - Criminal elements or opportunists
  - Enemy networks motivated by ideology or needing money to fund activities



## Step 4: Determine Threat Course Of Action

- Develop enemy COAs from reporting (current and historic) and Significant Activities (SIGACTS)
- Identify and develop threat COAs that will influence ISG and the PR plan:
  - Develop a Situational Template (SITEMP) to develop an ISG or EPA (go/no-go areas, Designated Area for Recovery [DAFR], caches, etc.)
  - Develop an Event Template (EVENTEMP) to refine NAIs and indicators
- Develop indicators that will raise Situational Awareness (SA) of Soldiers:
  - Enemy surveillance
  - Enemy messaging or communications
  - Through local engagements and Host Nation Forces

**What is the end state of the threat?**

# What Does This All Mean?

- Considerations of isolating an area or village:
  - Property damage
  - Damage of infrastructure
  - Local economy (business or agriculture)
  - Perception of the population
- Effects on PR:
  - Self-recovery or unassisted recovery more probable
  - Assistance from HNSF or local population
  - Preposition caches
  - Feasibility of recovery assets
  - Joint Forces Command (JFCOM), Joint Personnel Recovery Agency (JPRA) → Joint Personnel Recovery Support Product (JPRSP)
- Civil/military operations:
  - Leverage projects
  - Assistance visits (Medical Civic Action Programs [MEDCAP], Veterinary Civic Action Program [VETCAP], Agribusiness Development Team [ADT], etc.)

# Continuous Process

- As information is updated, re-address the analysis (the “so what” of collection):
  - New local leadership
  - Change in threat reporting or TTPs
  - Observations from a patrol
  - Key leader or street-level engagements
- Impacts on PR:
  - Are they a team player (which team?)
  - Sources reporting that enemy TTPs are changing to isolate US elements
  - Patrol observed bazaar vendors trying to separate the trail vehicle in the patrol
  - Word on the street is:
    - Trying to get USF, HNSF, or local leader
    - On patrol or on the Common Operational Picture

# QUESTIONS?

# References

- JP 3-50. *Personnel Recovery*, 5 January 2007
- AR 525-28. *Personnel Recovery*, 5 March 2010
- FM 2-01.3. *Intelligence Preparation of the Battlefield/Battlespace*, October 2009 (w/ C 1 and 2)
- FM 3-50.1. *Personnel Recovery*, 1 September 2011, DRAFT
- FM 3-05.231. *Special Forces Personnel Recovery*, 13 June 2003
- FM 3-50.3. *Survival, Evasion, and Recovery*, March 2007
- Call Handbook 09-25. *Army Personnel Recovery*, 14 April 2009
- FM 3-0. *Operations*, 27 February 2008
- Chief of Staff of the Army MSG. *Guidance for Personnel Recovery*, 16 May 2005



# Intel Resources

- Personnel:
  - Human Intelligence (HUMINT) collectors/teams
  - Human Terrain Teams (HTT)
  - Signal Intelligence (SIGINT) analysts
  - Geospatial analyst teams
  - Tactical Military Information Support Operations Team (TMISOT) or CA teams
  - Intelligence, Surveillance, and Reconnaissance (ISR) managers
- Websites:
  - National Ground Intelligence Center (NGIC) → Joint Improvised Explosive Device Defeat Organization (JIEDDO) Knowledge and Information Fusion Exchange (JKNIFE)
  - JIEDDO → Counter-IED Operations Integration Center (COIC)
  - JFCOM, JPRA → JPRSP
  - INTELLIPEDIA
- Reporting:
  - Combined Information Data Network Exchange (CIDNE) Database
  - Tactical Integrated Ground Reporting System (TiGR) Net

# Additional Resources

- AWG:
  - <https://portal.awg.army.smil.mil> (SIPR)
  - <http://www.awg.army.mil> (NIPR Web)
- PRPO:
  - <http://usacac.army.mil/cac2/PRPO/> (NIPR Web)
  - <https://combinedarmscenter.army.mil/Pages/2/PersonnelRecovery.aspx> (Intranet)
- JPRA:
  - <http://www.jptra.jfcom.mil/> (NIPR Web)